

**From:** [Ogura, Christine](#)  
**To:** [Hansi Hals](#); [Morrison, Hugh R](#); [W Ron Allen](#)  
**Cc:** [Seto, Nanette](#); [Dexter, Nathan L](#); [Wilson, Frank S](#); [BrownScott, Jennifer](#); [Geoffrey D. Strommer](#); [Lauren Rasmussen](#); [McLaughlin, Jennifer](#)  
**Subject:** Re: [EXTERNAL] JST - USFWS discussions toward tribal management of DNWR - next steps  
**Date:** Thursday, October 20, 2022 8:37:05 AM  
**Attachments:** [Outlook-kmzskpek.png](#)  
[Outlook-4f2y2ubv.png](#)

---

Good morning everyone,

I was able to touch base with the person in our headquarters who was out last week to confirm where they were in their process of revising CCP policies. As shared in our last meeting, our headquarters (HQ), who is in charge of policies for the National Wildlife Refuge System nationally, is revising policies related to CCPs and planning. These policies are what guide how we develop and implement individual CCPs at the local level.

HQ is still in the internal drafting phase of the revisions but the next step is to share with Tribes this draft. HQ's goal is to have a draft available to share with Tribes in the next 6 months. We will continue to keep you posted on this timeline should anything change.

Thanks and please take care,  
Christine

---

Christine Ogura  
Acting Regional Chief, [National Wildlife Refuge System](#)  
[U.S. Fish and Wildlife Service](#)  
[Pacific Region 1](#) (*American Samoa, Guam, Hawaii, Idaho, Northern Mariana Islands, Oregon, Washington*)  
911 NE 11th Avenue, 4E  
Portland, OR 97232  
Phone: 503-231-6214  
Cell: 503-913-8027  
Email: [christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)



[A Beginner's Guide to the National Wildlife Refuge System](#)  
[Why Visit National Wildlife Refuges?](#)

---

**From:** Ogura, Christine <[christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)>  
**Sent:** Thursday, October 13, 2022 9:20 AM  
**To:** Hansi Hals <[hhals@jamestowntribe.org](mailto:hhals@jamestowntribe.org)>; Morrison, Hugh R <[hugh\\_morrison@fws.gov](mailto:hugh_morrison@fws.gov)>; W Ron

Allen <rallen@jamestowntribe.org>

**Cc:** Seto, Nanette <nanette\_seto@fws.gov>; Dexter, Nathan L <nathan\_dexter@fws.gov>; Wilson, Frank S <Frank.Wilson@sol.doi.gov>; BrownScott, Jennifer <jennifer\_brownScott@fws.gov>; Geoffrey D. Strommer <gstrommer@hobbsstrauss.com>; Lauren Rasmussen <lauren@rasmussen-law.com>; McLaughlin, Jennifer <jmclaughlin@jamestowntribe.org>

**Subject:** Re: [EXTERNAL] JST - USFWS discussions toward tribal management of DNWR - next steps

Good morning everyone,

As a follow up to the below, I reached out to our headquarters person to understand where they were in their process for revising our CCP policies and the timeline of when a draft would be available to share with Tribes. This person is currently on vacation so I will follow up with them when they return next week and get back to everyone pending this conversation.

In the meantime, here are our current CCP policies:

- 602 FW1 Refuge Planning Overview: <https://www.fws.gov/policy/602fw1.html>
- 602 FW3 Comprehensive Conservation Planning  
Process: <https://www.fws.gov/policy/602fw3.html>
- 602 FW4 Step-down Management Planning: <https://www.fws.gov/policy/602fw4.html>

Please let me know if there is anything additional I can help to provide and/or answer any questions.

Thanks and please take care,  
Christine

---

Christine Ogura

Acting Regional Chief, [National Wildlife Refuge System](#)  
[U.S. Fish and Wildlife Service](#)

[Pacific Region 1](#) (American Samoa, Guam, Hawaii, Idaho, Northern Mariana Islands, Oregon, Washington)

911 NE 11th Avenue, 4E

Portland, OR 97232

Phone: 503-231-6214

Cell: 503-913-8027

Email: [christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)



[A Beginner's Guide to the National Wildlife Refuge System](#)  
[Why Visit National Wildlife Refuges?](#)

**From:** Hansi Hals <hhals@jamestowntribe.org>

**Sent:** Friday, October 7, 2022 7:49 AM

**To:** Morrison, Hugh R <hugh\_morrison@fws.gov>; W Ron Allen <rallen@jamestowntribe.org>

**Cc:** Ogura, Christine <christine\_ogura@fws.gov>; Seto, Nanette <nanette\_seto@fws.gov>; Dexter, Nathan L <nathan\_dexter@fws.gov>; Wilson, Frank S <Frank.Wilson@sol.doi.gov>; BrownScott, Jennifer <jennifer\_brownScott@fws.gov>; Geoffrey D. Strommer <gstrommer@hobbsstrauss.com>; Lauren Rasmussen <lauren@rasmussen-law.com>; McLaughlin, Jennifer <jmclaughlin@jamestowntribe.org>

**Subject:** [EXTERNAL] JST - USFWS discussions toward tribal management of DNWR - next steps

**This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.**

Good morning all,

Thank you for a good discussion yesterday. We reviewed our next steps as the meeting adjourned and Jamestown looks forward to follow up information by November 3. Christine indicated that she would be able to provide the current policy, and updated draft policy, guiding Comprehensive Conservation Planning conducted under Refuge Management next week.

We agreed we would have two additional meetings – I will send calendar invitations shortly for hybrid meetings:

**Oct 28<sup>th</sup> 9 – 10am** to discuss the DNWR Access issue.

**Nov 28<sup>th</sup> 9am – noon** to continue discussion of tribal management of Dungeness National Wildlife Refuge.

Hansi Hals  
Natural Resources Director  
Jamestown S’Klallam Tribe  
1033 Old Blyn Hwy  
Sequim WA 98382  
(360) 681-4601  
Cell (360) 460-1578

---

**From:** Morrison, Hugh R <hugh\_morrison@fws.gov>

**Sent:** Monday, October 3, 2022 9:27 AM

**To:** Hansi Hals <hhals@jamestowntribe.org>; W Ron. Allen <rallen@jamestowntribe.org>

**Cc:** Ogura, Christine <christine\_ogura@fws.gov>; Seto, Nanette <nanette\_seto@fws.gov>; Dexter, Nathan L <nathan\_dexter@fws.gov>; Wilson, Frank S <Frank.Wilson@sol.doi.gov>; BrownScott,

Jennifer <jennifer\_brownScott@fws.gov>; Geoffrey D. Strommer <gstrommer@hobbsstrauss.com>;  
Lauren Rasmussen <lauren@rasmussen-law.com>; Jennifer McLaughlin  
<jmclaughlin@jamestowntribe.org>

**Subject:** Re: [EXTERNAL] Information on Dungeness NWR per JST August Request

Hansi and Chairman Allen,

In advance of our meeting on Thursday, I wanted to share the list of core Inherent Federal Functions (IFFs) relevant to current operations at Dungeness NWR. They are:

- Supervision of Federal employees;
- Approval or Modification of Comprehensive Conservation Plans;
- Making Compatibility Determinations;
- Law Enforcement functions related to prosecutorial discretion.

As our discussions continue, and we collectively complete a more fine-grained analysis of activities to be contracted to the Jamestown S'Klallam Tribe, it is possible that other functions not appropriate for delegation will be identified. However, at this time, we have identified only these core IFFs. I look forward to discussing these with you further on Thursday.

In addition, for your consideration, I am proposing the following agenda for Thursday's meeting:

1. Opening remarks
2. Questions/discussion regarding operational information provided by the Service to date
3. Outline of core IFFs and perspectives from Jamestown S'Klallam Tribe
4. Next steps

I welcome any amendments to this proposed agenda.

Looking forward to meeting with you in person on Thursday!

Hugh

Hugh Morrison  
Acting Regional Director  
Pacific Region One  
911 NE 11th Ave.  
Portland, Oregon 97232-4181  
(503) 231-2282  
(he/him/his)

*I live and work in the traditional homelands of the Chinook, Clackamas, Cowlitz, Kalapuya, Kathlamet, Molalla, Multnomah, and Wasco people who have made their homes along the lower Columbia River for thousands of years.*

---

**From:** Morrison, Hugh R <[hugh\\_morrison@fws.gov](mailto:hugh_morrison@fws.gov)>  
**Sent:** Thursday, September 22, 2022 5:05 PM  
**To:** Hansi Hals <[hhals@jamestowntribe.org](mailto:hhals@jamestowntribe.org)>; W Ron Allen <[rallen@jamestowntribe.org](mailto:rallen@jamestowntribe.org)>  
**Cc:** Ogura, Christine <[christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)>; Seto, Nanette <[nanette\\_seto@fws.gov](mailto:nanette_seto@fws.gov)>; Dexter, Nathan L <[nathan\\_dexter@fws.gov](mailto:nathan_dexter@fws.gov)>; Wilson, Frank S <[Frank.Wilson@sol.doi.gov](mailto:Frank.Wilson@sol.doi.gov)>; BrownScott, Jennifer <[jennifer\\_brownScott@fws.gov](mailto:jennifer_brownScott@fws.gov)>; Geoffrey D. Strommer <[gstrommer@hobbsstrauss.com](mailto:gstrommer@hobbsstrauss.com)>; Lauren Rasmussen <[lauren@rasmussen-law.com](mailto:lauren@rasmussen-law.com)>; McLaughlin, Jennifer <[jmclaughlin@jamestowntribe.org](mailto:jmclaughlin@jamestowntribe.org)>  
**Subject:** Re: [EXTERNAL] Information on Dungeness NWR per JST August Request

Director Hals,

Thank you for your message. It is definitely our goal to share our thinking on inherently federal functions at Dungeness NWR in advance of the October 6 meeting. However, we have not yet completed our analysis. My apologies for the delay.

Thanks and I look forward to meeting with you in person in a couple of weeks,

Hugh

Hugh Morrison  
Acting Regional Director  
Pacific Region One  
911 NE 11th Ave.  
Portland, Oregon 97232-4181  
(503) 231-2282  
(he/him/his)

*I live and work in the traditional homelands of the Chinook, Clackamas, Cowlitz, Kalapuya, Kathlamet, Molalla, Multnomah, and Wasco people who have made their homes along the lower Columbia River for thousands of years.*

---

**From:** Hansi Hals <[hhals@jamestowntribe.org](mailto:hhals@jamestowntribe.org)>  
**Sent:** Tuesday, September 20, 2022 1:50 PM  
**To:** Morrison, Hugh R <[hugh\\_morrison@fws.gov](mailto:hugh_morrison@fws.gov)>; W Ron Allen <[rallen@jamestowntribe.org](mailto:rallen@jamestowntribe.org)>  
**Cc:** Ogura, Christine <[christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)>; Seto, Nanette <[nanette\\_seto@fws.gov](mailto:nanette_seto@fws.gov)>; Dexter, Nathan L <[nathan\\_dexter@fws.gov](mailto:nathan_dexter@fws.gov)>; Wilson, Frank S <[Frank.Wilson@sol.doi.gov](mailto:Frank.Wilson@sol.doi.gov)>; BrownScott, Jennifer <[jennifer\\_brownScott@fws.gov](mailto:jennifer_brownScott@fws.gov)>; Geoffrey D. Strommer <[gstrommer@hobbsstrauss.com](mailto:gstrommer@hobbsstrauss.com)>; Lauren Rasmussen <[lauren@rasmussen-law.com](mailto:lauren@rasmussen-law.com)>; McLaughlin, Jennifer <[jmclaughlin@jamestowntribe.org](mailto:jmclaughlin@jamestowntribe.org)>  
**Subject:** [EXTERNAL] Information on Dungeness NWR per JST August Request



**This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.**

Acting RD Morrison, hello.

I am writing to request USFWS share its list of inherent federal functions for Dungeness NWR. Jamestown understands that you may be refining the list. We'd like an opportunity to review prior to our October 6<sup>th</sup> meeting. Hopefully, USFWS is in a position to share current understanding of list this week, or beginning of next week, so that Jamestown is best informed for our discussion. Thank you,

Hansi Hals  
Natural Resources Director  
Jamestown S'Klallam Tribe  
1033 Old Blyn Hwy  
Sequim WA 98382  
(360) 681-4601  
Cell (360) 460-1578

---

**From:** Morrison, Hugh R <[hugh\\_morrison@fws.gov](mailto:hugh_morrison@fws.gov)>  
**Sent:** Thursday, August 25, 2022 4:48 PM  
**To:** Hansi Hals <[hhals@jamestowntribe.org](mailto:hhals@jamestowntribe.org)>; W Ron. Allen <[rallen@jamestowntribe.org](mailto:rallen@jamestowntribe.org)>  
**Cc:** Ogura, Christine <[christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)>; Seto, Nanette <[nanette\\_seto@fws.gov](mailto:nanette_seto@fws.gov)>; Dexter, Nathan L <[nathan\\_dexter@fws.gov](mailto:nathan_dexter@fws.gov)>; Wilson, Frank S <[Frank.Wilson@sol.doi.gov](mailto:Frank.Wilson@sol.doi.gov)>; BrownScott, Jennifer <[jennifer\\_brownScott@fws.gov](mailto:jennifer_brownScott@fws.gov)>; Geoffrey D. Strommer <[gstrommer@hobbsstrauss.com](mailto:gstrommer@hobbsstrauss.com)>; Lauren Rasmussen <[lauren@rasmussen-law.com](mailto:lauren@rasmussen-law.com)>; Jennifer McLaughlin <[jmclaughlin@jamestowntribe.org](mailto:jmclaughlin@jamestowntribe.org)>  
**Subject:** Re: [EXTERNAL] RE: Information on Dungeness NWR per August 10 Request

Director Hals,

Thank you so much for your quick response. I think a meeting in late September to discuss inherent federal functions (IFFs) is a good plan. Agreements under Title IV of the ISDEEA are relatively novel in the USFWS and we are working hard to understand IFFs in the context of national wildlife refuges, and specifically at Dungeness NWR. That said, we do believe we will be in a good position to discuss our understanding of the IFFs for all, or the vast majority, of the functions at Dungeness in late September.

I completely understand your message regarding the USFWS analysis of the aquaculture lease. Additional analysis was initiated this summer that I expect will be concluded in the near future. As we work toward a response, we are mindful of the seeding timeframes mentioned

by the Chairman during the August 9 meeting.

Sincerely,

Hugh

Hugh Morrison  
Acting Regional Director  
Interior Regions 9 & 12  
911 NE 11th Ave.  
Portland, Oregon 97232-4181  
(503) 231-2282  
(he/him/his)

*I live and work in the traditional homelands of the Chinook, Clackamas, Cowlitz, Kalapuya, Kathlamet, Molalla, Multnomah, and Wasco people who have made their homes along the lower Columbia River for thousands of years.*

---

**From:** Hansi Hals <[hhals@jamestowntribe.org](mailto:hhals@jamestowntribe.org)>

**Sent:** Wednesday, August 24, 2022 8:17 AM

**To:** Morrison, Hugh R <[hugh\\_morrison@fws.gov](mailto:hugh_morrison@fws.gov)>; W Ron Allen <[rallen@jamestowntribe.org](mailto:rallen@jamestowntribe.org)>

**Cc:** Ogura, Christine <[christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)>; Seto, Nanette <[nanette\\_seto@fws.gov](mailto:nanette_seto@fws.gov)>; Dexter, Nathan L <[nathan\\_dexter@fws.gov](mailto:nathan_dexter@fws.gov)>; Wilson, Frank S <[Frank.Wilson@sol.doi.gov](mailto:Frank.Wilson@sol.doi.gov)>; BrownScott, Jennifer <[jennifer\\_brownScott@fws.gov](mailto:jennifer_brownScott@fws.gov)>; Geoffrey D. Strommer <[gstrommer@hobbsstrauss.com](mailto:gstrommer@hobbsstrauss.com)>; Lauren Rasmussen <[lauren@rasmussen-law.com](mailto:lauren@rasmussen-law.com)>; McLaughlin, Jennifer <[jmclaughlin@jamestowntribe.org](mailto:jmclaughlin@jamestowntribe.org)>

**Subject:** [EXTERNAL] RE: Information on Dungeness NWR per August 10 Request

**This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.**

Acting Regional Director Morrison,

On behalf of Chairman Allen, I am confirming receipt of your communication and supporting materials. Thank you for compiling these materials for the Tribe's review. Jamestown also looks forward to your perspective and list of inherently federal functions.

As you know, Jamestown is still anticipating an update regarding the special report prepared for RD Thorson in March 2022, regarding access to Tribal aquaculture lease area in Dungeness Bay. Our understanding is that the Fish and Wildlife Service convened a work group mid-February to examine this matter through application of Joint Secretarial Order 3403.

To make the most of our next meeting, it may be useful for Jamestown to first digest these materials and the additional identified list of inherently federal functions. Should we plan for late September to assure FWS has time to identify and share its understanding of inherent federal functions?

Sincerely, Hansi

Hansi Hals  
Natural Resources Director  
Jamestown S'Klallam Tribe  
1033 Old Blyn Hwy  
Sequim WA 98382  
(360) 681-4601  
Cell (360) 460-1578

---

**From:** Morrison, Hugh R <[hugh\\_morrison@fws.gov](mailto:hugh_morrison@fws.gov)>  
**Sent:** Tuesday, August 23, 2022 8:33 PM  
**To:** W Ron. Allen <[rallen@jamestowntribe.org](mailto:rallen@jamestowntribe.org)>  
**Cc:** Hansi Hals <[hhals@jamestowntribe.org](mailto:hhals@jamestowntribe.org)>; Ogura, Christine <[christine\\_ogura@fws.gov](mailto:christine_ogura@fws.gov)>; Seto, Nanette <[nanette\\_seto@fws.gov](mailto:nanette_seto@fws.gov)>; Dexter, Nathan L <[nathan\\_dexter@fws.gov](mailto:nathan_dexter@fws.gov)>; Wilson, Frank S <[Frank.Wilson@sol.doi.gov](mailto:Frank.Wilson@sol.doi.gov)>; BrownScott, Jennifer <[jennifer\\_brownScott@fws.gov](mailto:jennifer_brownScott@fws.gov)>  
**Subject:** Information on Dungeness NWR per August 10 Request

Chairman Allen,

Please find attached information on operations at Dungeness NWR in response to the your letter of August 10.

The USFWS has provided comprehensive information in response to nearly all of the requests outlined during our August 9 meeting and in your August 10 letter. As noted in our response, we continue to research, identify, and refine our understanding of inherent federal functions, and the related question of residuals. We hope to have information on these remaining requests in the very near future so that we can reach a mutual agreement on inherent federal functions at the Refuge.

We look forward to meeting with you again in the near future, at a time convenient for the Jamestown S'Klallam Tribe.

Sincerely,

Hugh



Hugh Morrison  
Deputy Regional Director  
Interior Regions 9 & 12  
911 NE 11th Ave.  
Portland, Oregon 97232-4181  
(503) 231-2282  
(he/him/his)

*I live and work in the traditional homelands of the Chinook, Clackamas, Cowlitz, Kalapuya, Kathlamet, Molalla, Multnomah, and Wasco people who have made their homes along the lower Columbia River for thousands of years.*



# NATIONAL WILDLIFE REFUGE SYSTEM





# NATIONAL WILDLIFE REFUGE SYSTEM

